



# 2019–20 Annual Report

## A Letter from the Executive Director



For more than two decades, Colorado Center on Law and Policy has worked with state agencies, policymakers, community leaders and elected officials to remove systemic barriers that keep Coloradans from thriving. In 2019, CCLP's staff and Board of Directors redeveloped our mission, vision and values statements and enhanced our brand. We completed a strategic plan that re-evaluated how we approach our work – placing **racial equity** in the forefront while setting the course to establish us as leaders in the **anti-poverty movement**. In doing so, CCLP solidified our commitments to each other, our partners and the communities we serve. The CCLP team has worked tirelessly to develop new strategies to stand with diverse communities across the state and the results have proved to be effective.

To illustrate, we have found that oversight of how state and federal policies are being implemented is essential in the fight. CCLP has focused more sharply on **legal advocacy** and policy enforcement, and we will continue to grow our legal team and develop stronger litigation capacity. CCLP also unveiled the Burnes Institute for Poverty Research, thanks to a generous gift from Donald W. and Lynn K. Burnes. With the Burnes' support, we will enhance our **research** efforts to identify approaches to stem poverty. Thanks to CCLP's **legislative advocacy**, more than 100,000 Coloradans living in mobile home parks will experience greater **housing stability**. Families enrolled in the Temporary Assistance to Needy Families (TANF) program will receive an additional one-time **cash assistance** of \$500. These are just a few examples of our work throughout the past year.

CCLP also ensured that approximately 120,000 Coloradans are eligible to receive an increase in **food assistance** and another 460,000 can more easily retain SNAP benefits. We corrected how Colorado interpreted the Families First Coronavirus Act — allowing 35,000 more Coloradans to receive **health coverage** during the pandemic. CCLP worked with community partners and the state to fix eligibility requirements for children with severe medical conditions; ensuring that they can access and retain home health care. CCLP also unveiled its **Lived Experiences** project, where we asked real Coloradans to share stories of how poverty has affected them. The project personifies CCLP's impact and seeks to shatter the stereotypes and myths about people experiencing poverty.

This Annual Report reflects the hard work of our staff, Board of Directors and community partners over the past year. We couldn't have accomplished any of this without the partnership and support of donors and grant-makers. Thank you, and rest assured that CCLP will continue to adapt and change in the fight against poverty and for racial equity. Together, we can realize a Colorado where everyone has what they need to succeed.

Sincerely,  
**Tiffani Lennon, J.D., LL.M.**  
Executive Director  
Colorado Center on Law and Policy

# Focus Area: Food

## Measurable Results

*At least 120,000 Coloradans are eligible for a higher SNAP benefit because of our efforts. We successfully advocated for a change in what Coloradans can deduct from their income for medical transportation expenses. Currently, 30% of SNAP families in Colorado live with a senior or someone with a disability. Under the change, more of these families can qualify and can get a higher amount of SNAP dollars.*

*Approximately 460,000 Coloradans can more easily retain their SNAP benefits after CCLP successfully advocated to adjust a Colorado Department of Human Services bill to prevent "loss of due process" for enrollees in 2019.*



As of late 2019, one out of 11 Coloradans struggled with food insecurity: the state of being without reliable access to enough nutritious, affordable food. This is particularly true in communities of

color and for people experiencing poverty and has likely changed for the worse since the pandemic.

Food assistance programs such as the Supplemental Nutrition Assistance Program (SNAP) and Women, Infants, and Children (WIC) are the sturdy backbone of our state's public benefits system. Of the state's eligible SNAP population, only about 60 percent are enrolled. Not only does this mean Colorado loses millions of dollars in federal funding, but our state's population is less healthy and less able to achieve goals such as working or going to school.

### Our Approach

Besides working with state legislators to transform legislation into law, we take our expertise to the administrative level of state government to propose policies that make it easier for Coloradans to obtain food assistance benefits. For example, we advise Colorado's State Board of Human Services on rules that apply to programs like SNAP and WIC.

We meet regularly with officials at the Colorado Department of Human Services on program issues. Our research team also reviews the effects

of rules that govern Colorado's food assistance programs on participant enrollment and retention.

### Our Progress

**\* We are part of a multiyear effort to address hunger in Colorado** through our participation in the Blueprint to End Hunger, which aims to maximize enrollment of income-eligible Coloradans in SNAP, WIC and other food programs.

**\* We helped pass Senate Bill 206**, which clarifies that Coloradans who are disqualified from a public assistance program due to an intentional violation of the program's rules are allowed to re-enroll or stay enrolled in other programs – provided they are not found to have intentionally violated those programs' rules.

**\* We are a respected partner at the table** as the Colorado Department of Human Services moves through a major rewrite and technical cleanup of the rules governing administration of the SNAP program. We research and review these rule rewrites to ensure that participants' rights and program access are maximized.

**\* Earlier in 2020, we successfully advocated for reduced recoupment from SNAP enrollees** who are overpaid due to inadvertent errors, from six years to one.

**Visit [cclponline.org](https://cclponline.org) to view "SNAP-Shot: A Primer to the Supplemental Nutrition Assistance Program," a webinar hosted by Sara Lipowitz, CCLP's Public Benefits Attorney.**

# Focus Area: Health

## Measurable Results

*Up to 35,000 more Coloradans can retain health care coverage throughout the pandemic because we corrected the state's interpretation of the Families First Coronavirus Act.*

*Up to 200,000 Coloradans who are eligible for Medicaid, CHP+ and subsidized health plans will have easier access to affordable health coverage because of the passage of House Bill 1236, which would use the state tax-filing process to inform Coloradans of their eligibility in these programs.*

*Up to 1.5 million Coloradans will benefit from legislation we supported that will improve access and reduce costs for Coloradans without employer-sponsored coverage. Senate Bill 215 will capture fees already being paid by insurance carriers to continue the Colorado's successful reinsurance program for an additional five years and create more affordable insurance options for people left out of the Affordable Care Act – including workers without documentation.*



Ensuring access to quality, affordable health care is a critical part of ensuring that Coloradans can thrive at home, school, work and in their communities. We use research, legal analysis and litigation to develop, implement and enforce

policies that reverse inequities in access and help families achieve better health.

## Our Approach

Our work aims at ensuring that health coverage programs – including Health First Colorado (the state's Medicaid program), Child Health Plan *Plus* (CHP+) and subsidized commercial plans – are comprehensive and effective and provide access to preventive care and treatment. Our systems are challenging, so we also provide Coloradans with tools to advocate on their own behalf and train advocates on legal issues like the federal public charge rule.

## Our Progress

**\* We testify regularly before the state Medical Services Board.** We advocated successfully for changes to rules relating to the COVID-19 emergency, primary care, and program integrity, ensuring better consistency with federal requirements and fewer obstacles to coverage.

**\* We pressed the state to correct inadequate notices for children with disabilities who receive home health services** and successfully pushed the state to reinstate services to hundreds of children. In response, the state is redesigning notices used in home health denials and refining how children's need for services is assessed.

**\* We worked with the state to amend a new model to reimburse maternity care,** adding provisions that have potential to reduce current dramatic racial disparities for Black and Indigenous Coloradans.

**\* We secured health care coverage for an individual in the Pueblo region** who was inappropriately denied due to immigration status, leading to changes in the application process and improved staff training.

*Visit [cclponline.org](https://cclponline.org) to read "Budget Cuts and Health Access," a 10-page analysis that shows how cuts to the Colorado Department of Health Care Policy and Finance's budget would effect Coloradans — particularly in rural parts of the state. The report was compiled and authored by Charles Brennan, CCLP's Deputy Director of Research.*

# Focus Area: Housing

## Measurable Results

*An estimated 12,000 to 15,000 evictions in Colorado in a given year will remain private because of House Bill 1009, which limits public access to eviction filing records. Given that many of these cases involve more than one tenant, the number of Coloradans who benefit is likely to be much higher.*

*More than 100,000 Coloradans living in mobile home parks will benefit from HB 1196 and HB 1201, which amend the Mobile Home Park Act to provide more stability for Colorado homeowners residing on rented lots. CCLP worked hard on supporting the legislation.*



Prior to the pandemic, securing affordable housing was a chronic challenge throughout Colorado as rentals rose while wages remained flat. Now, under the pandemic, many who can't find work also face housing security challenges and the threat of eviction and homelessness.

To ensure that every Coloradan has a home, we research, develop and support policies that help families find and maintain affordable, safe and secure housing.

### Our Approach

We support construction and preservation of more housing that Coloradans can afford. We promote manufactured housing as one solution. We provide tenants with more tools for securing stability in their housing, including workforce housing for entry-level professionals who otherwise might not be able to pay the rent in many parts of Colorado. For example, in 2019 we led a bill that established the first-ever legal defense fund for Coloradans facing eviction.

### Our Progress

**\* We joined forces with Colorado Coalition for the Homeless and Colorado Fiscal Institute to hold public meetings across the state on affordable housing.** We also participate in a Renters' Roundtable with a host of other groups to coordinate work on tenants' rights.

**\* We led the passage of House Bill 1009, which promoted access to housing by limiting public access to eviction filing records** – eliminating an unfair barrier for affordable housing for many Coloradans.

**\* We also supported HB 1196 and HB 1201 to amend the Mobile Home Park Act and provide more stability for Colorado homeowners residing on rented lots.** Thanks to our partners, notably 9to5 Colorado, for being such great champions of this legislation.

**\* We helped support the Broomfield City Council in becoming the first municipality in Colorado to regulate rental late fees amid the pandemic.**

**\* Finally, we successfully advocated for Executive Orders to suspend evictions from May to June, 2020,** and to require additional notice (and time to cure) before an eviction can be filed. We also advocated for an Executive Order that requires notice of the Centers of Disease Control's eviction moratorium order before a landlord can evict for nonpayment – theoretically benefitting every renter in the state.

*Visit [cclponline.org](https://cclponline.org) to reference "A Colorado Lawyer's Guide to Evictions and COVID-19." Developed by Jack Regenbogen, CCLP's Senior Attorney, this slide show introduces attorneys to the basic principles of landlord-tenant law, highlights eviction processes in Colorado, and provides information on various local, state and federal moratoria.*

# Focus Area: Income

## Measurable Results

*Approximately 3,000 Colorado TANF families receive an average of \$167 a month in child support because of successful 2015 legislation that passes payments from non-custodial parents directly to these families. The payments represent the equivalent of a 33% boost to their monthly TANF grant.*

*An average of 6,040 families a year have claimed the Colorado Child Tax Credit that was made possible by successful legislation CCLP led in 2014 and 2019. Parents earning less than \$25,000 a year can claim up to \$525 a year for one child and up to \$1,050 for two or more children as partial reimbursement for child-care expenses.*

*Since its inception, 36,159 documents have been purchased to help Coloradans gain an ID through the Necessary Documents Program that was made possible through our work on 2015 and 2016 legislation for funding the Colorado ID Project. The program helps Coloradans retrieve birth certificates, divorce and marriage decrees and other documents needed to get essentials such as health care, housing, employment and public benefits.*



Through no fault of their own, people sometimes end up in situations where they are unable to work or find employment. Those who qualify for public assistance likely find that it is not enough to put food on the table or pay rent.

Unfortunately, many jobs in today's economy do not pay enough to cover the costs of basic needs without additional support, training or education.

### Our Approach

We advocate for policies that protect people's access to basic needs when they can't work. In partnership with our Skills2Compete Colorado Coalition, we also support efforts to get Coloradans back into the workforce and improve their skills to get better-paying jobs. Our policies help Coloradans working in low-wage jobs receive better wages, and support employment through child-care assistance and refundable tax credits.

### Our Progress

**\* We partnered with Colorado Children's**

**Campaign on Senate Bill 29**, which as amended would provide a one-time \$500 basic needs payment for every family enrolled in Colorado Works – Colorado's Temporary Assistance to Needy Families (TANF) program.

**\* We worked with Colorado Fiscal Institute and legislators on House Bill 1420**, which closed and modified certain corporate tax breaks to backfill education funding while expanding Colorado's Earned Income Tax Credit from 10 to 15 percent of the federal EITC beginning with Tax Year 2022. Also, starting with Tax Year 2021, immigrant tax filers will be eligible for the state EITC for the first time. This expansion will make a meaningful difference for hard-working Colorado families.

*Visit [cclponline.org](http://cclponline.org) to reference the **Self-Sufficiency Standard for Colorado 2018** series. Prepared every few years for CCLP by the Center for Women's Welfare at the University of Washington, the Self-Sufficiency Standard calculates how much income a family must earn to meet basic needs without public or private assistance based on family composition in each of Colorado's 64 counties.*

# Our Vision, Mission, Values and Tools

Beginning in mid 2019, **CCLP staff completed a strategic plan that re-evaluated how we approach our work** – putting racial equity in the forefront while setting the course to establish us as leaders in the anti-poverty movement. Together, we developed new vision mission and values statements that solidified our commitments to each other, our partners and the communities we serve.

In doing so, **we reaffirmed our commitment to focusing on issues related to Food, Health, Housing and Income, using the tools of Research & Policy Analysis, Legislative Advocacy, Legal Advocacy and Coalition Building.** Here are the results of our work:

## Our Vision

We envision a Colorado where everyone has what they need to succeed.

## Our Mission

To stand with diverse communities across Colorado in the fight against poverty through research, legislation and legal advocacy.

## Our Core Values

**Equity:** The barriers to success are higher for certain groups due to historical oppression, ongoing discrimination and an economy that advantages those who have more over those who have less.

**Integrity:** The design and implementation of solutions to social problems requires careful planning and community trust. We are deliberate and ethical in our work to ensure the results are reliable, unbiased, grounded in fact and driven by our mission to end poverty.

**Strategic Advocacy:** Creating lasting social change requires successful implementation of effective policy. We use collaboration and research to inform our agenda and legislative and legal expertise, relationships with decision-makers and informed political strategies to advance and implement that agenda.

**Collaboration:** We are one part of a broader effort to eliminate poverty and ensure everyone has what they need to succeed. We stand with that anti-poverty movement and honor the combined strength that comes from trusted relationships, shared knowledge and teamwork.

## Our Tools



### Research & Policy Analysis

We inform the policy dialogue by understanding Coloradans' challenges and identifying solutions.



### Legal Advocacy

We pursue legal action when the system fails those who lack resources.

### Legislative Advocacy

We build support for policies that make a difference for Colorado families with low incomes.



### Coalition Building

We nourish and cultivate strong and effective partnerships throughout Colorado.



## Our Staff

**Tiffani Lennon, J.D., LL.M.,** Executive Director; **Bethany Pray, Esq.,** Legal Director; **Chaer Robert,** Legislative Director; **Kesi Relyea,** Operations Director; **Allison Neswood, Esq.,** Deputy Director of Strategic Priorities; **Jack Regenbogen, Esq.,** Senior Attorney; **Bruce Barnum,** Development Director; **Bob Mook,** Communications Director; **Sara Lipowitz, Esq.,** Public Benefits Attorney; **Charles Brennan,** Deputy Director of Research; **Christina Yebuah,** Research & Policy Analyst

## Statement of financial activity

### Year ended Dec. 31, 2019



In early 2020, CCLP was awarded the prestigious and highly coveted Four-Star ranking by Charity Navigator for the third consecutive year. In awarding CCLP with their top possible rating, Charity Navigator attested that we exceeded industry standards for strong financial health, accountability and transparency.

Charity Navigator performs annual evaluations of more than 1.5 million charities in the United States, and only 25 percent of them have ever achieved a Four-Star rating for three consecutive years — demonstrating that CCLP outperforms most nonprofit organizations in the country in meeting the many requirements and best practices needed to be certified as a Four-Star charity.

This result is a testament to the hard work of all CCLP staff, who are dedicated to ensuring CCLP remains at the pinnacle of openness, transparency, and good financial management to inspire the confidence of all funders, donors and partners in our community. CCLP takes the trust placed in us by the public very seriously, and we believe that in order to serve our Colorado community and execute our mission we must also devote ourselves to being good stewards of our financial resources.

Beyond the third consecutive Four-Star rating, CCLP has been able to continuously improve its financial efficiency over the last several years, leading to a steady decline in the percentage of our budget dedicated to fundraising and administration.

Current Assets	2019	2018
Cash and cash equivalents	\$714,138	\$736,176
Investments	\$351,923	\$350,235
Grants receivable	\$524,852	\$686,064
Deposits and prepaid expenses	\$15,344	\$11,107
<b>Total current assets</b>	<b>\$1,606,257</b>	<b>\$1,783,582</b>
<b>Long-term assets</b>		
Grants and contributions	\$397,500	—
Property and equipment, net	—	\$1,570
<b>Total assets</b>	<b>\$2,003,757</b>	<b>\$1,785,152</b>
<b>Liabilities and net assets</b>	<b>2019</b>	<b>2018</b>
Accounts payable	\$8,230	\$42,677
Accrued expenses	\$20,982	\$20,780
Deferred revenue	\$2,935	—
<b>Total current liabilities</b>	<b>\$42,147</b>	<b>\$63,467</b>
<b>Net assets</b>		
<b>Commitments &amp; contingencies</b>		
Without donor restrictions	\$1,046,285	\$1,038,735
With donor restrictions	\$915,325	\$680,140
<b>Total net assets</b>	<b>\$1,961,610</b>	<b>\$1,718,875</b>
<b>Total liabilities and net assets</b>	<b>\$2,003,757</b>	<b>\$1,782,332</b>

Support and revenue	Without donor	With donor restriction	Total 2019	Total 2018
Grants and contributions	\$314,467	\$1,304,349	\$1,618,816	\$1,483,644
Other income	\$3,742	—	\$3,742	\$22,513
In-kind contributions	\$61,840	—	\$61,840	\$87,598
Rental income	\$2,925	—	\$2,925	\$2,750
Special event revenue	\$26,295	—	\$26,295	\$25,751
Legal fees reimbursed	—	—	—	\$12,484
Investment income, net	\$8,822	—	\$8,822	\$3,009
Net assets released from restrictions	\$1,069,164	(\$1,069,164)	—	—
<b>Total support and revenue</b>	<b>\$1,487,255</b>	<b>\$235,185</b>	<b>\$1,722,440</b>	<b>\$1,637,749</b>
<b>Expenses</b>				
Program services: Health Care	\$538,852	—	\$538,852	\$626,799
Program services: FESP	\$532,403	—	\$532,403	\$628,657
<b>Program services total</b>	<b>\$1,482,525</b>	<b>—</b>	<b>\$1,482,525</b>	<b>\$1,578,546</b>
Management and general	\$177,366	—	\$177,366	\$161,559
Fundraising	\$233,904	—	\$233,904	\$161,531
<b>Total expenses</b>	<b>\$1,482,525</b>	<b>—</b>	<b>\$1,482,525</b>	<b>\$1,578,546</b>
Change in net assets	\$4,730	\$235,185	\$239,915	\$59,203
Net assets beginning of year	\$1,041,555	\$680,140	\$1,721,695	\$1,659,672
<b>Net assets end of year</b>	<b>\$1,046,285</b>	<b>\$915,325</b>	<b>\$1,961,610</b>	<b>\$1,718,875</b>

## Philanthropy partners

Caring for Colorado Foundation

Colorado Coalition for the Homeless

The Colorado Health Foundation

Colorado Lawyer Trust Account Foundation

The Colorado Trust

The Denver Foundation

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The Women's Foundation of Colorado

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Visit [www.cclponline.org/donate](http://www.cclponline.org/donate) to support us.

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