



# 2020-2021 **ANNUAL REPORT**

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New horizons  
for all Coloradans

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**Colorado Center on Law and Policy**

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# TABLE OF CONTENTS

02	Letter from the executive director
04	Our vision, mission, values and tools
06	Focus on... Food
08	Focus on... Health
10	Focus on... Income
12	Focus on... Housing
14	Counting what counts
14	In their defense
15	Philanthropic partners
16	Statement of financial position
17	Financial positions, 2019 & 2020
17	Statement of financial activity 2020
	Back cover: Individual donors 2020

# LETTER FROM THE EXECUTIVE DIRECTOR

Dreaming big to create  
new possibilities



This past year has proved to be a transformative one in the fight against poverty in Colorado. CCLP has much to be proud of, results made possible by the ambitious vision of our staff and partners, tenacious hard work, and the support of our community of advocates and donors. We are grateful for all that you do, and hope that you will continue to stand with us for a more equitable — and hopeful — Colorado.

Thanks to your trust in us, CCLP was able to expand staff capacity this year in key areas of our work. We grew our legal and regulatory staff. We created greater integration of all our tools — research, legislative and legal advocacy, coalition building — to advance a more cohesive, impactful, and enforceable agenda.

In turn, this enhanced capacity helped us realize several key legislative and legal wins for Coloradans experiencing poverty. There are so many achievements I am incredibly proud of this year, including advocacy that helped to avert compounded Covid-related crises for

struggling Colorado families. Another big win, for which you may have seen CCLP in the news, is the passing of HB 1198, a law that in the coming year will greatly improve hospital billing practices for indigent patients.

Together we accomplished a great deal, and this has inspired us to dream even bigger. As we seek to live out our core values of community engagement and collaboration, we have undertaken a renovation of our headquarters — re-envisioning the purpose of our physical offices as a welcoming space to partner, conspire, celebrate, support and strategize.

This renovation is more than a cosmetic makeover; we intend it as a platform to conduct the work in the years ahead, in partnership with a larger movement that is strongest when we work together. We have an opportunity at this pivotal time to build an inclusive center to dream big and do our best work.

In all aspects of CCLP, we strive for excellence and hold ourselves to incredibly high



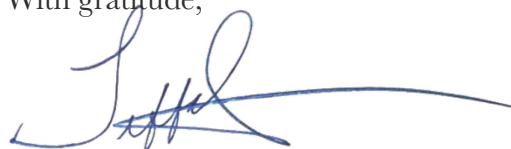
standards. To this end, CCLP continues to improve our understanding and realization of equity, and to internalize what it really means to stand with those disproportionately affected by poverty. Equity is vital in the fight against poverty, and its prominence and architecture within our organization is taking shape.

It is imperative that we get this right. Indeed, the vision of Colorado to which we have dedicated ourselves calls upon us to confront the difficulties and commit ourselves to building a research-based legal and legislative agenda that advances equity. How we shape our community-informed agenda has great implications for the anti-poverty movement in general and for future generations. In true CCLP style, we will not shy from this work. This past year has been devoted to building the foundation for this endeavor, and we will unveil the evolution of our approach in the coming months.

In so many ways, this has been a transformational year for anti-poverty work in the state of Colorado. We are inspired by the accomplishments of our colleagues and our partners in this fight and seek to push even further in the years ahead.

On behalf of the entire CCLP team, thank you for your support. We could not do what we do without you. Your financial contributions, your responsiveness to our calls for advocacy, and your steadfast belief in the rights of *all* Coloradans to have what they need to succeed — these myriad ways in which you give of yourself — matter to us, dearly, and to the communities we stand with across Colorado.

With gratitude,



Tiffani Lennon, J.D., LL.M.

Executive Director

Colorado Center on Law and Policy



*Colorado Center on Law and Policy staff, December 2021*

# OUR VISION, MISSION, VALUES AND TOOLS



The vision is simple, yet audacious: *a Colorado in which everyone has what they need to succeed.*

We know the journey to get there is bigger than any one individual or any one organization. That's why CCLP's mission goes beyond the hard work we do every day, to see ourselves in the context of the wider coalition of communities, legislators, citizens, and partner organizations that fight against poverty in Colorado.

Our contribution to this fight is our application of multiple professional disciplines, our "tools" which we seek to apply to the challenges of anti-poverty work in accordance with our core values.

**Our mission:**  
**To stand with diverse communities in the fight against poverty through research, legislation, and legal advocacy.**



## Our core values

### **Equity**

The barriers to success being higher for certain groups, it is our duty to advance laws and policies that address those wrongs so everyone can have what they need to succeed.

### **Integrity**

We are deliberate and ethical in our work to ensure our results are reliable, unbiased, grounded in fact and driven by our mission to end poverty.

### **Strategic advocacy**

Lasting social change requires smart policy work. We apply research, legislative and legal expertise, relationship-building, and collaboration to advance and implement our agenda.

### **Collaboration**

We know we are but one small part of a big movement to eliminate poverty. We honor the combined strength that comes from trusted relationships, shared knowledge and teamwork.

### **Community engagement**

People burdened by poverty and discrimination know what must change. We seek to understand their ideas, honor their priorities, grow their leadership and increase their agency to drive system change.

## Our tools

### **Research & policy analysis**

We inform policy dialogue by diving into the data, listening to Coloradans, and understanding the challenges so that we can help identify transformative solutions.

### **Legislative advocacy**

We actively build support for the policies that can make real differences in the lives of low-income individuals and families.

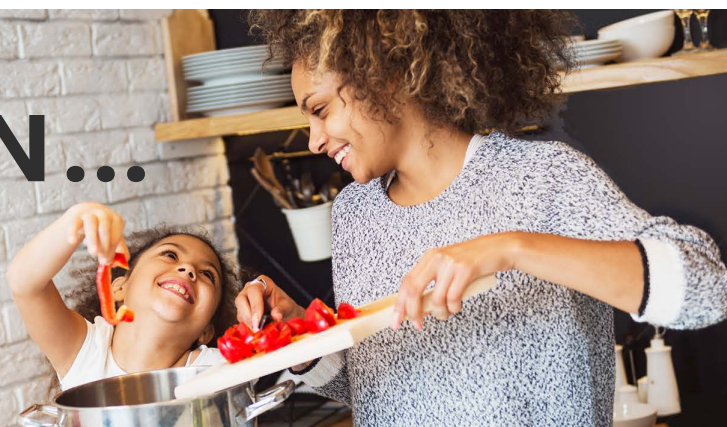
### **Legal advocacy**

We pursue legal action when the system fails those who lack the resources or the direct access to the levers of change to address the burdens they face.

### **Coalition building**

We nourish and cultivate strong and effective partnerships throughout Colorado, fighting poverty and advancing equity through the power of numbers, informed by the insights of the diverse perspectives that make up this movement.

# FOCUS ON... FOOD



## One in eleven Coloradans...

One out of every 11 people in our state lacks reliable access to nutritious, affordable food.

Food assistance programs such as the Supplemental Nutrition Assistance Program (SNAP) and Women, Infants, and Children (WIC) are the sturdy backbone of our state's public benefits system. But of the state's eligible SNAP population, only 64 percent are enrolled. The figure is even lower for WIC, at around 50 percent.

Not only does this mean Colorado loses millions of dollars in federal funding, but our state's population is less healthy and less able to achieve goals such as working or going to school.

### **Our Approach**

Besides working with state legislators to transform legislation into law, we take our expertise to the administrative level of state government. We propose policies that make it easier for Coloradans to obtain and use food assistance benefits.

For example, we advise Colorado's State Board of Human Services on rules that apply to programs like SNAP and WIC. We meet regularly with officials at the Colorado Department of Human Services on program issues.

Our research team also analyzes the effects of rules that govern Colorado's food assistance programs, measuring the impact of rulemaking on key stats of participant enrollment and retention.



## ***Heat and Eat: Boosting our economy + increasing food security for the families who need it most***

This year CCLP joined forces with **Colorado Blueprint to End Hunger** and **Energy Outreach Colorado** to support the "Heat and Eat" amendment to HB21-1105.

Per federal regulation, any household participating in SNAP that receives over \$20 per year in state energy assistance is *automatically eligible* to receive the highest utility deduction in their SNAP benefit calculation. By meeting this threshold, Colorado would ensure under-resourced families would receive the full monthly benefits they need.

Leveraging the "Low-income Utility Payment Assistance Contributions" proposed in HB21-1105, our coalition sought to provide an annual automatic utility assistance payment of \$20.01, distributed to every Colorado household participating in the Supplemental Nutrition Assistance Program.

According to analysis by Legislative Council, the legislature's nonpartisan staff, the final bill signed by Governor Polis could result in as many as **127,550 Colorado households** receiving increased benefits, at minimal expense to the state of Colorado.

### **Equitable food access for healthier communities**

CCLP has expanded its engagement on food equity issues, developing policy priorities centering racial equity. Legislative opportunities underway range from better alignment with Medicaid, to improved county functioning, to improving community access to healthy food.

### **SNAP Decisions**

CCLP conducted an in-depth analysis of all 2019 SNAP hearing decisions in Colorado, revealing issues and insights on the timeliness of county investigations, limitations on access to state court review, lack of interpretation support, and lack of clear standards for cases in which fraudulent behavior is alleged. These issues, likely contributors to the extremely small percentage of Coloradans who prevail in administrative proceedings, point to opportunities to improve due process for SNAP recipients. This completed study will provide the basis for a comprehensive report in 2022, informing legislative and rulemaking opportunities in the years to come.

# FOCUS ON... HEALTH



## Quality & affordable access for every Coloradan

We believe healthcare is a human right. That's why we fight hard for the right of every Coloradan to be able to access the quality, affordable healthcare they need. Equitable access to healthcare is a critical step in ensuring that Coloradans can thrive at home, in the classroom, at work, and in their communities.

We use research and legal analysis to develop, implement and enforce policies that reverse inequities in access and help families achieve better health.

### Our Approach

Our work aims at ensuring that affordability coverage programs — including Medicaid, Child Health Plus (CHP+) and subsidized commercial plans — are comprehensive, efficient and effective. This is so that Coloradans have access to the preventive care and treatment procedures that will enhance their lives in the short- and long-term.

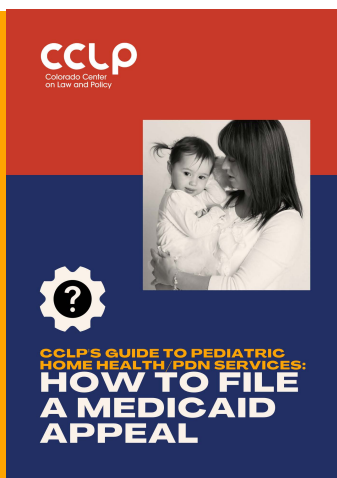
Our complex systems can be challenging. That's why we also engage community organizations and individuals directly, to provide Coloradans with the training and the tools they need to advocate on their own behalf and on behalf of others, to make their voices heard and to seek the care they, their families, and even their neighbors need.

### How to file a Medicaid appeal

A new CCLP guide for families facing loss of Medicaid coverage for their PDN & Home health services.

Visit [bit.ly/3pgh0Fc](https://bit.ly/3pgh0Fc)

*Available in English  
and Spanish.*





## ***A fighting chance: Helping Coloradans advocate for themselves in the hospital billing crisis***

This year, Colorado Center on Law and Policy took a multi-pronged approach to changing outcomes for Colorado patients facing egregious hospital bills and unfair collections practices.

In the legislature, CCLP led the way on HB-1198, a monumental bill to ensure that hospital billing and collection practices could be made more understandable and less harsh, while simultaneously requiring that patients were made aware of their rights and their opportunities to access more affordable options when facing health emergencies.

Additionally, working with renowned polling firm Magellan Strategies, CCLP conducted a

first of its kind hospital billing survey, to illuminate and quantify the plight of Colorado patients and their families. These research results have led to statewide publicity of the scale and severity of the challenges faced, a crucial spotlight as rulemaking continues on the new law.

To further support the equitable implementation of 1198, CCLP conducted a training webinar, teaching individual Coloradans how the implementation process worked, showing them how to advocate for their needs to ensure the law would deliver the powerful results our legislators intended.

### **A major milestone for maternal Medicaid**

CCLP successfully advocated for an addition to this sweeping maternal health bill, enabling mothers deemed eligible for Medicaid coverage of services to retain that eligibility for 12-months postpartum.

### **Medicaid Appeals training**

With prior authorization issues jeopardizing Medicaid coverage for many pediatric home health services, CCLP conducted a training session and produced a guide, helping families and advocacy orgs navigate the serpentine path to retaining access to health services in the face of erroneous Medicaid denials.

### **In the public comment trenches for health**

CCLP took a leading role in Medicaid rulemaking, providing extensive public comment on countless fronts and delivering crucial changes to proposed HCPF rules, successfully maintaining eligibility for thousands of Coloradans facing potential loss of coverage.

# FOCUS ON... INCOME



## Working to meet the needs of every Coloradan

Sometimes people end up in situations where they are unable to work or find employment. Particularly in the midst of the continuing COVID-19 pandemic, many communities, economic sectors and geographic regions have seen substantial job losses and diminished opportunities for growth.

With the high cost of living across the state, those who qualify for public assistance likely find that the benefits are not enough to put food on the table or pay rent. Even for those who are employed, many jobs in today's economy do not pay enough to cover the costs of basic needs without work supports like childcare assistance, earned income tax credit and other supportive services.

The pandemic has also laid bare the digital divide. Those without internet access, devices and skills are increasingly locked out of employment, economic, and educational opportunities.

And though there is a clear bridge from high school to post-secondary opportunities, many adults are at a loss to find appropriate and affordable education and training opportunities as they work and provide for their families.

### **Our Approach**

We advocate for policies that protect people's access to basic needs when they can't work, create opportunities to return to work and build careers, and establish tax laws that are fairer to Colorado's hardworking families.

Through our *Skills2Compete – Colorado Coalition*, we support efforts to get Coloradans back into the workforce and improve their skills to get better paying jobs.

Finally, through our research, we identify gaps in services, the stubbornly persistent hurdles to attaining better jobs, and the new opportunities to better serve the workforce and all who live in our state.



## ***Twenty years in the making: Marking a major milestone in the fight for fairer tax policy***

The signing of HB21-1311 this year was the culmination of a two-decade fight to reduce poverty and inequality in Colorado, through the evolution and expansion of Colorado's Earned Income Tax Credit.

HB 1311 doubled the refundable State Earned Income Tax Credit for tax year 2022, and will begin to pay a sliding scale Colorado Child Tax Credit for families with children

under 6 years old. The law will deliver an extra \$150 million per year into the pockets of approximately an estimated 600,000 low- and middle-income Coloradans. For a single parent earning \$24,000 per year with one child, this could mean a State EITC of about \$560 and a State Child Tax Credit of about \$840-\$1080 — a big jump from 2020, when this same parent would only have received \$280.

### **Farmworker rights**

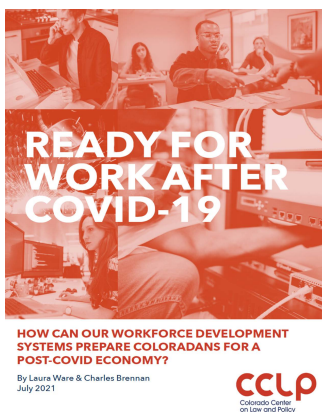
CCLP joined the fight for fairer farmworker wage laws, providing public comment on rulemaking and conducting a comprehensive economic analysis of the true impact of proposed overtime rules. **Read about the impact of this research on page 15.**

### **New funding for SNAP E&T**

CCLP secured \$3 million in additional funding for SNAP Employment & Training, leading to a \$3 million federal match. CDHS now plans to expand the services offered to the 38,000 Coloradans participating in SNAP E&T, and add services in at least 7 additional counties.

### **Automatic record sealing**

CCLP joined forces with Interfaith Alliance to successfully advocate for automatic record sealing with HB-1214. This crucial bill sets the stage for the **sealing of arrest records** for cases that did not result in conviction, as well as for certain non-violent drug-related charges.



### **Ready for work after COVID-19**

Through a generous grant from the ECMC Foundation, CCLP embarked on a study to understand how our state's economy and labor market changed as a result of the pandemic — and how both might change in the future as our economy recovers. Read the report, and its actionable solutions to modernize the state's workforce development systems at:

[cclponline.org/resource/ready-for-work-after-covid-19](https://cclponline.org/resource/ready-for-work-after-covid-19)

# FOCUS ON... HOUSING



## A home for those who call Colorado home

With the cost of living rising as wages remain virtually flat, the type of housing that working families can afford on their own is disappearing.

Housing security is also at risk for the many who are unable to work or are unable to find *sufficient* work to pay the rent.

To ensure that every Coloradan has a home, we research, develop and support policies that help families find and maintain affordable, safe and secure housing.

### **Our Approach**

We support construction and preservation of more housing that Coloradans can afford. We promote manufactured housing as one solution.

We also provide tenants with more tools for securing stability in their housing, including workforce housing for entry-level professionals like teachers and police officers who otherwise might not be able to pay the rent in many parts of Colorado.

Because housing is critical to the success of every Coloradan, the coalition of tenant advocates is strong. CCLP is proud to take a leading role in legislative advocacy as well as rulemaking, working alongside many others to keep Coloradans in their homes.

## ***Tenants' Rights: the power of working together***

The 'tsunami of evictions' was headed for Colorado. Massive job loss amidst the COVID-19 economy left one in four Coloradans struggling to make their rent, and the CDC's emergency eviction moratorium was headed for disaster in the courts. Meanwhile, struggling tenants across the state were finding themselves facing unfair lease clauses and Colorado's landlord-favoring laws as they tried to keep their families housed.

Colorado legislators were eager to fight for struggling Coloradans. The problem was: where to begin? Legislators needed a single bill, not the many possible bills being crafted by housing advocates to right the many wrongs.

CCLP stepped in as co-lead on an ambitious bill to capture the best solutions and most

urgently needed fixes to Colorado's rental laws. SB21-173 would tackle issues head on, limiting late fees, establishing grace periods, addressing habitability, increasing awareness of rental and legal assistance available, and guaranteeing time to prepare for trial. Critically, the bill also proposed to establish meaningful damages for tenants illegally locked out of their homes.

Many of these ideas had been proposed before and had failed, but the unified coalition was undeterred. Many organizations joined in this fight, against heavy lobbying by the landlords who had benefited for years from Colorado's unbalanced laws. But in the end, the coalition prevailed. The bill passed and was signed into law, retaining the scope and ambition of the ideas that had inspired it.

### **Referred Question 2F defeated**

CCLP took a public stance in opposition to Denver's "Safe and Sound" ballot question in November. 2F attempted to repeal Denver's updated group living rules, restricting the number of adults who could cohabitate while codifying antiquated definitions of "family." Denver voters rejected the harmful proposal in a remarkable 70/30 landslide.

### **Protecting eviction legal defense**

Alongside Renters Roundtable coalition partners, CCLP advocated to protect the \$600k in general funding allocated for eviction legal defense. In the face of rising COVID-related evictions, CCLP also successfully earmarked an additional \$1.5 million in one-time federal *American Rescue Plan Act* funding for eviction defense through the passing of HB 1329.



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## COUNTING WHAT COUNTS

In the fight for farmworker rights, everyone had a story to tell. Though farmworkers themselves told harrowing tales of long hours and dangerous conditions in the fields, big agriculture warned of small margins and idyllic family farms put at risk by the specter of having to follow overtime protections.

What was needed was hard numbers, and CCLP delivered. Charles Brennan, CCLP's Deputy Director of Research, dug into the real economic impact of overtime protection for farmworkers, producing a comprehensive report estimating that setting overtime at 40 hours would raise farmers' operating expenses by a mere 0.8%, while potentially

raising wages of overtime workers by 17%. These estimates and other facts from CCLP's research were referenced extensively in public comments, with coalition partners praising the report as a "powerful" tool in their efforts.

At CCLP, running the numbers is a crucial piece of how we advocate effectively on behalf of Coloradans facing poverty. Through quantitative number-crunching and qualitative information gathering, CCLP is able to not only able to advocate for the needs of others, but to apply the hard truth as a force-multiplier across the coalitions we stand alongside in the shared fight against poverty.

## IN THEIR DEFENSE

Through legislative advocacy, CCLP has been able to help countless Coloradans access the crucial services and programs they need to succeed, ensuring they get a fair shake when they face dire circumstances. Sometimes, however, despite these laws, the rights of Coloradans are violated in one way or another. When that happens, CCLP applies another important tool to fight poverty and support equity: litigation.

In the past year, CCLP has expanded our litigation capacity, adding a managing attorney and a legal assistant role to the staff. We engaged in settlement negotiations with HCPF regarding Medicaid services for children, challenged due process issues with unlawful

Medicaid termination, and represented a mobile home resident served with an unlawful notice to vacate.

With the added capacity, CCLP was also able to provide amicus briefs on two major court cases, and recently began participating in a class action lawsuit on behalf of Medicaid-enrolled children who did not receive community-based, provider-recommended mental health services. We fight hard to ensure the systems and programs needed by Coloradans are equitable in their delivery and effective in their power to change lives. But when the system fails the individuals and families who rely on it, CCLP is there to stand up for them too

# PHILANTHROPIC PARTNERS

Aloha Foundation  
 Arc of Colorado  
 Black Family Charitable Fund  
 Boettcher Foundation  
 Boys and Girls Clubs  
 Caring for Colorado  
 Center for American Progress (CAP)  
 Center for Health Progress (CHP)  
 Colorado Access  
 Colorado Coalition for the Homeless  
 Colorado College  
 Colorado Consumer Health Initiative  
 Colorado Department of Local Affairs  
 Colorado Lawyer Trust Account Foundation (COLTAF)  
 Community First Foundation  
 Connect for Health Colorado  
 Center for Work Education and Employment (CWEE)  
 ECMC Foundation  
 Forthofer Family Fund  
 Health Care for All Colorado  
 Hopewell Fund  
 Hunger Free Colorado  
 League of Women Voters  
 Manatt, Phelps & Phillips LLP  
 Mendez Consulting  
 Merle Chambers Fund  
 Mile High United Way  
 New York Community Trust  
 Paul M. Angell Family Foundation  
 Pinnacol Assurance  
 Rollie and Josie Heath Family Fund  
 Rose Community Foundation  
 Temple Hoyne Buell Foundation  
 The Colorado Health Foundation  
 The Colorado Trust  
 The Denver Foundation  
 The Women's Foundation of Colorado

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For the fourth year in a row, CCLP's strong financial health, transparency, and commitment to accountability has earned it a **4-star rating from [Charity Navigator](#)**, America's largest independent charity evaluator.

Since 2002, Charity Navigator has awarded only the most fiscally responsible organizations the 4-star rating. In 2011, Charity Navigator added 17 metrics, focused on governance and ethical practices as well as measures of openness, to its ratings methodology.

"Colorado Center on Law and Policy's exceptional 4-star rating sets it apart from its peers and demonstrates its trustworthiness to the public," according to Michael Thatcher, President & CEO of Charity Navigator. "Based on its 4-star rating, people can trust that their donations are going to a **financially responsible and ethical charity** when they decide to support CCLP."

# Colorado Center on Law and Policy

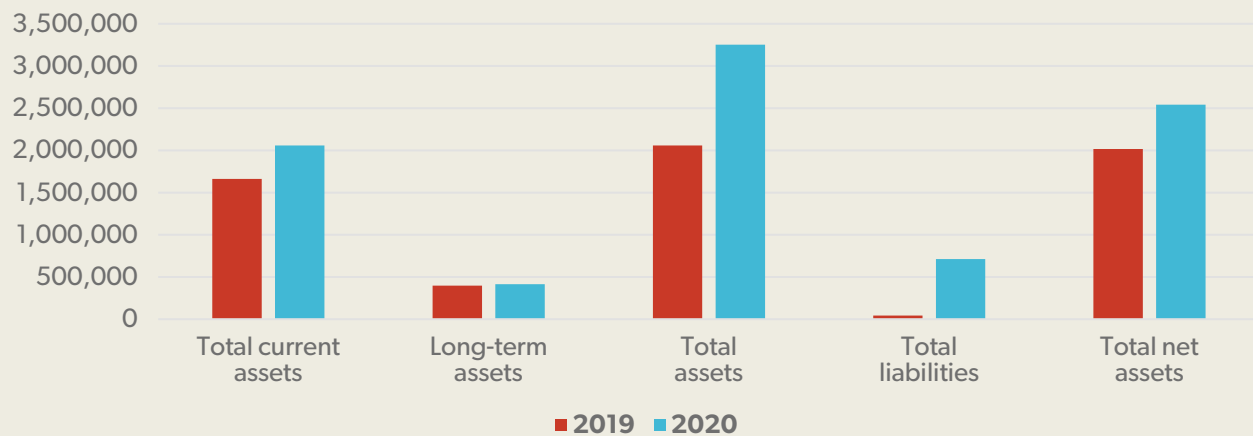
## STATEMENT OF FINANCIAL POSITION

December 31,	2020	2019 (As restated)
<b>Assets</b>		
<b>Current assets</b>		
Cash and cash equivalents	\$ 1,064,180	\$ 714,138
Investments	396,981	351,923
Grants and contributions receivable, current	686,848	579,852
Deposits and prepaid expenses	12,182	15,344
Funds held in agency*	678,764	-
<b>Total current assets</b>	<b>\$ 2,838,955</b>	<b>\$ 1,661,257</b>
<b>Long-term assets</b>		
Grants and contributions receivable, net of current portion	413,735	397,500
<b>Total assets</b>	<b>\$ 3,252,690</b>	<b>\$ 2,058,757</b>
<b>Liabilities and net assets</b>		
Current liabilities	1,303	8,230
Accounts payable	31,331	30,982
Accrued expenses	-	2,935
Funds held in agency*	678,764	-
<b>Total current liabilities</b>	<b>\$ 711,398</b>	<b>\$ 42,147</b>
<b>Commitments and contingencies</b>		
<b>Net assets</b>		
Without donor restrictions	1,298,882	1,071,285
With donor restrictions	1,242,410	945,325
<b>Total net assets</b>	<b>\$ 2,541,292</b>	<b>\$ 2,016,610</b>
<b>Total liabilities and net assets</b>	<b>\$ 3,252,690</b>	<b>\$ 2,058,757</b>

\*Funds held on behalf of our fiscal sponsee, Mile High Connects



## FINANCIAL POSITIONS, 2019 & 2020



## STATEMENT OF FINANCIAL ACTIVITY 2020

	Without donor restriction	With donor restriction	2020 Total	2019 Total
<b>Support and revenue</b>				
Grants and contributions	\$ 528,392	\$ 1,329,623	\$ 1,858,015	\$ 1,673,816
Other income	232,580	-	232,580	3,742
In-kind contributions	43,020	-	43,020	61,840
Rental income	3,250	-	3,250	2,925
Special event revenue	11,885	-	11,885	26,295
Investment income, net	3,938	-	3,938	8,822
Net assets released from restrictions	1,032,538	(1,032,538)	-	-
<b>Total support and revenue</b>	<b>\$ 1,855,603</b>	<b>\$ 297,085</b>	<b>\$ 2,152,688</b>	<b>\$ 1,777,440</b>
<b>Expenses</b>				
Program services: Health Care	630,708	-	630,708	538,852
Program services: Economic Security	683,606	-	683,606	532,403
<b>Total program services</b>	<b>\$ 1,314,314</b>	<b>\$ -</b>	<b>\$ 1,314,314</b>	<b>\$ 1,071,255</b>
Management and general	193,552	-	193,552	177,366
Fundraising	120,140	-	120,140	233,904
<b>Total expenses</b>	<b>\$ 1,628,006</b>	<b>\$ -</b>	<b>\$ 1,628,006</b>	<b>\$ 1,482,525</b>
Change in net assets	227,597	297,085	542,682	294,915
Net assets, beginning of year	1,071,285	945,325	2,016,610	1,721,695
<b>Net assets, end of year</b>	<b>\$ 1,298,882</b>	<b>\$ 1,242,410</b>	<b>\$ 2,541,292</b>	<b>\$ 2,016,610</b>

# INDIVIDUAL DONORS 2020

The people who make our work possible

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